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# **Regulatory Roles and Frameworks for Effective Incorporation of Hydrogen into Energy Networks**

Focus on Natural Gas and Pure Hydrogen Networks

Presentation for the ERRA Webinar on Hydrogen Outlook for the Energy Sector, November 4th 2021

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# REGULATORY ROLES AND FRAMEWORKS FOR HYROGEN INTO ENERGY NETWORKS

#### Focus on Natural Gas and Pure Hydrogen Networks

### Today's Discussion

> Policy Decision on Hydrogen			 
> Role of Natural Gas Infrastructu	ire Operators in the Hydrogen Econo	omy	 
> Effective Hydrogen Regulation f	or Gas Networks		 

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### POLICY DECISION ON HYDROGEN

Creation of a Hydrogen Economy

The Hydrogen Strategy for a Climate-neutral Europe defines hydrogen as a key priority to achieve Europe's environmental

policy goals. Building up a hydrogen economy in Europe requires a structured value-chain approach

A POLICY DECISION HAS BEEN MADE AT EU	REGULATION NEEDS TO SET THE	REGULATION TO BE TAILORED TO THE
LEVEL THAT GIVES HYDROGEN A PIVOTAL	FRAMEWORK FOR THIS POLICY DECISION	CURRENT PHASE OF THE H2 INDUSTRY
ROLE TO PLAY IN EU ENERGY TRANSITION	TO MATERIALIZE	OF VALUE CHAIN IN THE MAKING
<ul> <li>It contributes to decarbonize multiple sectors of the economy</li> <li>It contributes to advance sector coupling</li> <li>It contributes to security of energy supply</li> </ul>	Consistent regulatory approach across: ✓ Production ✓ Transportation ✓ Supply/consumption	<ul> <li>Creation of a market for H2: production, transportation solutions and demand</li> <li>Definition of new business models for companies in H2</li> </ul>

#### **REGULATION NEEDS TO FOCUS ON SUPPORTING THE CREATION OF THE H2 MARKET, VALUE CHAIN AND IN DEMAND CREATION**



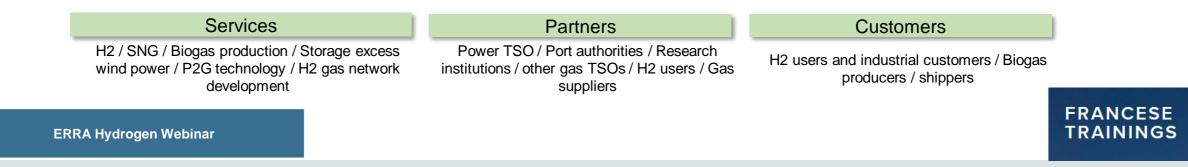
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#### Enablers of a Hydrogen Economy

>> The role of the **natural gas transmission system operators (TSO) as an enabler of the hydrogen economy** materializes through its assets and skillset



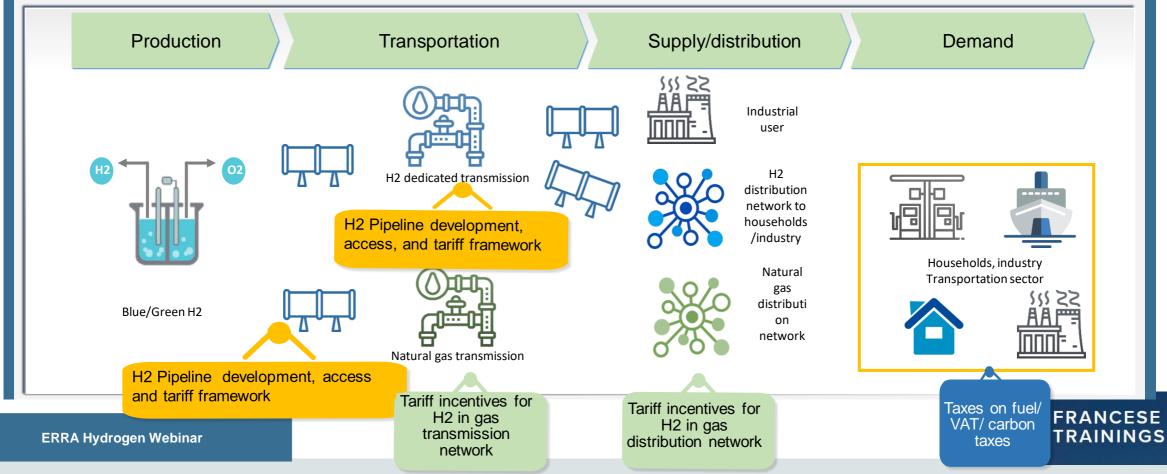
- Existing assets that can connect new hydrogen supply and demand
- Technical skillsets and know-how in the development or management of assets needed for hydrogen transportation
- Commercial know-how and geographical location that facilitates matching hydrogen demand and supply
- >> Natural gas TSOs can therefore play a key role in the creation of a hydrogen value chain and in the achievement of policy goals set around hydrogen
- In order to fully play their role as enablers, <u>natural gas TSOs need to be able to operate across the whole hydrogen value</u> <u>chain</u> and collaborate with other players (including producers and suppliers) to the construction of such value chain
- >> Natural gas TSOs have already started such collaborations across a variety of projects including the following services, part ners and customers to first blend hydrogen in natural gas networks and develop pure hydrogen networks



### EFFECTIVE HYDROGEN REGULATION FOR GAS NETWORKS

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- The H2 value chain is in reality **multiple value chains evolving in a scattered and non-coordinated way** at the European level\* Several regulatory measures can be taken in line with value chain development in order to have a backbone for green gas regulation



\* Simplified view of H2 value chain options

### EFFECTIVE HYDROGEN REGULATION FOR GAS NETWORKS

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>> An effective regulation to incorporate hydrogen into natural gas networks and for the creation of pure hydrogen networks needs to cover some critical areas as a minimum:

Unbundling	Regulation should recognize the role of the gas TSOs as enablers of the hydrogen economy and pivotal players in the achievement of the hydrogen policy goals, therefore requiring new rules on unbundling provisions regulating their participation in competitive activities such as hydrogen production	
	Dulas te monare transportation, conscitu poed te he tailer mode for new hydrogen, networks to ensure parties	
Network Access	Rules to manage transportation capacity need to be tailor made for new hydrogen networks to ensure parties investing in them can recover their investments	
Tariffs	Tariffs for natural gas networks need to be revised to facilitate the injection of hydrogen and tariffs for pure hydrogen networks need to be set so that a viable rate of return is reached by their investors	
Repurposing gas pipelines	Natural gas infrastructure may be converted to hydrogen transportation in some cases. A mechanism to modify the regulatory asset base (RAB) of natural gas transmission system operators, and adjustment of their tariffs, would need to be established	
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### UNBUNDLING

A Re-think of Existing Rules



#### Risks to be evaluated for regulated natural gas TSOs involvement in competitive businesses

Risk of distortion of competition	Are these principles still effective in the light of the evolution of the gas value chain and new businesses identified above?	Distortion is unlikely to happen in markets that are new (P2G/H2 production), or where an established business or infrastructure for alternative fuels exists with multiple players in the market
Lack of incentives to invest in the regulated business		The incentives to invest in regulated business are set by regulation itself (namely regulated rate of return). Incentives to invest in competitive businesses will be provided by the market
Risk of abuse of position due to access to cheaper capital		Lending requested by the TSO to invest in new activities outside its current business carry more risk that lending for regulated activities, therefore making it unlikely to have better lending conditions than competitors

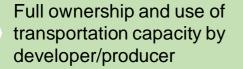
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New value chains change the overall context of TSO operations and therefore need to <u>re-think unbundling</u> and regulatory evaluation of TSO involvement in competitive businesses. Natural gas grid operators should be allowed to participate in competitive businesses within the hydrogen value chain with a clear legal separation between hydrogen-related activities and natural gas related activities

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- >> Pure hydrogen transport infrastructure is currently developing around key anchor load users such as industrial areas or H2 distribution networks, around which it will be possible to further expand the network and demand
- These projects are built around anchor load shippers require tailor-made rules for access to capacity and operational procedures



Pure hydrogen pipeline operator to define operational rules and procedures



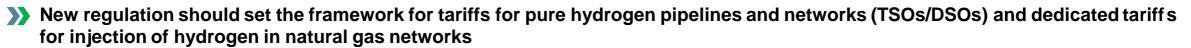
Ensure that there are no obstacles to the recovery of "upstream" investments in H2 production via transportation/sale of H2, while allowing additional producers to use available capacity published by the developer at the same conditions (tariff/operational)

Allow H2 infrastructure operator to define practical operational rules in line with the needs of producers and consumers (which may be very consumer-specific at this stage)

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### TARIFFS

#### **Tailor-Made Solutions**



Existing natural gas tariffs mechanisms for the use of transportation capacity and injection of hydrogen in the natural gas grid need to be revised to facilitate the incorporation of hydrogen in such networks

hydrogen networks Pure

Tariff regime set by pipeline developer within regulatory boundaries



networks gas Natural

Reduced entry tariffs for shippers injecting H2 in the TSO network

Reduced distribution tariffs for end-users sourcing gas with share of H2 in the mix (DSO)

Pass-through of costs for connection of new PtG facilities to natural gas networks (TSO/DSO)







Allow developers to propose a tariff mechanism suitable to recover their investments with a rate of return reflective of the added risk of this activity (different from traditional natural gas pipeline operations). Regulatory oversight on the rate set should be in place to avoid dumping of costs from other parts of the value chain and unfair competition among shippers\*

e.g. coefficient to reduce entry tariffs depending on % of H2 injected (TSO level)\*\*

e.g. coefficient (variable discount) to reduce fixed/capacity charges on % of H2 in the grid/section of the grid (DSO level)\*\*

Costs for new connections of PtG plants to the natural gas grid are borne by all shippers in the natural gas system

\* Developers should justify their requested rate of return and tariff \*\* Depending on technical capability of TSO/DSO network to accept H2

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### **REPURPOSING OF NATURAL GAS PIPELINES**

Overview of the Course



>>> Several projects around hydrogen will be carried out through the re-purposing natural gas pipeline, therefore having clear rule on such re-purposing process is critical to achieve a hydrogen economy and hydrogen policy goals

Re-purposing of natural gas assets represents a business decision at the discretion of its owners Owners of natural gas infrastructure assets to evaluate and decide on the re-purposing in the context of a wider hydrogen project, whose economics are separate from the ones of the natural gas business. Any type of third party assessment on the need for re-purposing would interfere with the creation of hydrogen networks

Re-purposing of natural gas assets requires a modification of the RAB and natural gas transport tariffs Tariffs for natural gas transport at transmission level are determined from the regulatory asset base (RAB) of the operators of the transport infrastructure in question. A regulatory mechanism therefore needs to be introduced in order to remove such assets from the RAB of these operators, and for the tariff charged to natural gas shippers to be modified accordingly

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